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THE PUNJAB GRAVEYARDS (PRESERVATION AND MAINTENANCE) ACT, 1958

(XXV of 1958)

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TEXT

THE [PUNJAB] GRAVEYARDS (PRESERVATION AND MAINTENANCE) ACT, 1958

(XXV of 1958)

[24th April, 1958]

An Act

to provide for the preservation and maintenance of graveyards in [the Punjab].

Preamble.— **WHEREAS** it is expedient to make provision for the preservation and maintenance of graveyards in ¹[the Punjab];

It is hereby enacted as follows:-

- **1. Short title, extent and commencement.—** (1) This Act may be called the ⁵[Punjab] Graveyards (Preservation and Maintenance) Act, 1958.
- (2) It extends to the graveyard known as the Miani Sahib Graveyard, Lahore, and the Government may, by notification, extend all or any of the provisions of this Act, to any other graveyard in [the Punjab].
 - (3) It shall come into force at once.
- **2. Definitions.–** In this Act, unless there is anything repugnant in the subject or context,–
 - (1) "building" includes a building as defined in the City of Lahore Corporation Act, 1941°, and in the Punjab Municipal Act, 1911°;
 - (2) "Committee" means a Committee constituted under section 3 of this Act;
 - (3) "Government" means the ¹⁰[Provincial Government of the Punjab];

⁴lbid.

¹For statement of objects and reasons, see Gazette of West Pakistan (Extraordinary), dated 27th January, 1957, p.231.

This Act was passed by the West Pakistan Assembly on 3rd April, 1958; assented to by the Governor of West Pakistan on 19th April, 1958; and, published in the West Pakistan Gazette (Extraordinary), dated 24th April, 1958; pages 657-663.

²Substituted for the words "West Pakistan" by the Punjab Laws (Adaptation) Order, 1974 (Pb. A.O. 1 of 1974); and published in the Punjab Gazette (Extraordinary) dated 20.11.1974, pages 1425-A to 1425-PP, see Article 2 and Schedule, Part III, at entry No.10.

³Ibid.

⁵Ibid.

⁶For notification extending Act to Ichhra, Moghalpura, Baghbanpura, Garhi Shahu and Dharampura graveyards, see Gazette of West Pakistan, 1959, Pt. 1-A, p. 81.

⁷Substituted for the words "West Pakistan" by the Punjab Laws (Adaptation) Order, 1974 (Pb. A.O. 1 of 1974); and published in the Punjab Gazette (Extraordinary) dated 20.11.1974, pages 1425-A to 1425-PP, see Article 2 and Schedule, Part III, at entry No.10.

⁸Punjab XV of 1941, repealed by the Municipal Administration Ordinance, 1960 (X of 1960); published in the Gazette of Pakistan (Extraordinary), dated 11.4.1960, pages 393-451,s.4 and First Schedule.

⁹Punjab III of 1911., repealed by the Municipal Administration Ordinance, 1960 (X of 1960);; published in the Gazette of Pakistan (Extraordinary), dated 11.4.1960, pages 393-451,s.4 and First Schedule.

- (4) "graveyard" means a graveyard to which all or any of the provisions of this Act have been extended:
- (5) "High Court" means the ¹¹[High Court of the Punjab];
- (6) "land" includes land defined in the Land Acquisition Act, 1894¹²;
- (7) "prescribed" means prescribed by rules made by the Government under this Act; and
- (8) "Tribunal" means a Tribunal constituted under section 7 of this Act.
- **3.** Constitution of a Committee.— (1) As soon as may be, after the enforcement of this Act, or the extension of all or any of the provisions of this Act, to any graveyard, the Government shall appoint for one or more of such graveyards a Committee which shall consist of a Chairman, and such number of other official and non-official members as may from time to time be specified by the Government.
- (2) Each such Committee shall be a body corporate, and shall have perpetual succession and a common seal, with power to acquire and hold property, and to contract and do all things necessary for carrying out the purposes of this Act, and may sue and be sued in its corporate name.
- **4. Committee to investigate and report.—** Within such period as may be fixed by the Government in this behalf, the Committee shall investigate and report regarding—
 - (1) the area of the graveyard according to the various settlement records;
 - (2) the area of the encroachments;
 - (3) the nature and extent of the encroachment made by each person and the probable time of the commencement of the encroachment;
 - (4) the rights possessed by the encroachers with regard to the land encroached upon by them;
 - (5) the amount of compensation likely to be paid for the removal of the encroachments:
 - (6) the area which shall be declared to be the area of the graveyard; and
 - (7) any other matter which the Government may specify.
- **5. Preliminary notification.**—When a report under section 4 has been received the Government shall issue a preliminary notification defining the limits of the area proposed to be declared as the area of the graveyard specifying the encroachments and requiring, within a time to be specified, the removal of all encroachments from that area.
- **6. Application for exclusion of land from the area of graveyard.—** Any person who claims to have acquired any title to any land or property included within the

¹⁰Substituted for the words "West Pakistan" by the Punjab Laws (Adaptation) Order, 1974 (Pb. A.O. 1 of 1974); and published in the Punjab Gazette (Extraordinary) dated 20.11.1974, pages 1425-A to 1425-PP, see Article 2 and Schedule, Part III, at entry No.10.

¹¹Substituted *ibid.*, for "High Court of West Pakistan".

¹²I of 1894.

limits defined in the notification issued under section 5, may within three months of the date of such notification, apply to the Government for the exclusion of such land or property from the area of the graveyard.

- **7. Appointment of a Tribunal.—** The Government shall appoint a ¹⁹Tribunal consisting of a person who is, has been or is qualified to be appointed a District and Sessions Judge to dispose of the applications presented under section 6 in accordance with the provisions of sections 8 and 9.
- **8.** Nature of orders on establishment of title.— (1) If the Tribunal is satisfied that the title of any person, who has applied under section 6, to any land or property included within the limits defined in the notification issued under section 5, has been established, it shall pass an order excluding such land or property from the area of the graveyard.
- (2) The Government may, within one year from the date of an order under sub-section (1), declare by notification in the Official Gazette, that the land or property or any part thereof excluded from the area of the graveyard under subsection (1) is required for the purpose of graveyard and after making such declaration, acquire the land or the property, as far as may be, in accordance with the provisions of the Land Acquisition Act, 1894¹⁴.
- **9. Nature of order when title not established.—** If the Tribunal is satisfied that the title of any person who has applied under section 6 to any land or property included in the area defined in the notification issued under section 5 has not been established, it shall pass an order rejecting the application and directing such person to hand over possession of the land or property to the Committee within such period as may be specified in the order:

Provided that if the property includes a building the Tribunal shall fix a period, not exceeding nine months within which such person shall remove the building materials.

- 10. Steps taken on non-compliance of order under section 9.— If an order made under section 9 is not complied with, within the period specified in the order, the Tribunal may require the District Magistrate of the district to take such steps, including the forcible removal from such land or property of all the occupiers thereof, as may be necessary to put the Committee in possession of the land or property, and the District Magistrate shall act accordingly. Any expenses incurred on such forcible removal shall be recoverable from such occupiers as arrears of land revenue.
- **11. Appeal.—** Any person aggrieved by a final order passed by the Tribunal in proceedings under sub-section (1) of section 8 or section 9 or 10 may appeal to the High Court within one month of the date of the order and any order passed by the High Court in appeal shall be final.

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¹³The Chairman, Lahore Improvement Trust Tribunal has been appointed Tribunal under this section, see Gazette of West Pakistan. 1959, Pt. I-A, p.81.

¹⁴I of 1894.

- **12. Final notification of defining limits of graveyard.—** When all applications presented under section 6 have been disposed of by the Tribunal the Government shall issue a final notification defining the limits of the area of the graveyard.
- **13. Graveyard to be a Trust.** The possession of the entire land and property comprising the graveyard as defined in the notification issued under section 12 shall vest in the Committee and shall be held by it in trust for use as a graveyard and for such other ancillary purposes as may, in the opinion of the Government, be necessary for the proper maintenance of the graveyard.
- **14. Functions of the Committee.—** The Committee shall, subject to the control and superintendence of the Government—
 - (1) protect the graveyard from encroachments;
 - (2) maintain the graveyard in a fit and proper condition and take steps to improve it;
 - (3) employ and pay such staff as may be necessary; and
 - (4) do all such acts and things as may be necessary for the preservation and proper maintenance of the graveyard.
- **15.** Committee to prepare scheme for graveyard.— (1) The Committee shall draw up for the graveyard a scheme which may, among other things, provide for the following matters, namely:—
 - (a) the specification of areas to be used as burial grounds;
 - (b) the laying out of streets and open spaces and the provision of other amenities;
 - (c) the regulation of the design and structure of graves;
 - (d) the use to which the land not immediately required for the purpose of a burial ground may be put; and
 - (e) any other matter which may be necessary for the preservation and proper maintenance of the graveyard.
- (2) The Government may reject the scheme drawn up by the Committee, may return it for further consideration or may sanction it with such modifications or additions as it may think fit.
- (3) Nothing in this section shall preclude the Government from cancelling or modifying any scheme sanctioned under sub-section (2) or the Committee from drawing up a fresh or modified scheme.
- **16.** Committee and the Tribunal to exercise powers under the Civil **Procedure Code**, **1908.–** (1) In relation to proceedings under this Act, the Committee and the Tribunal shall have the same powers which are vested in a Court under the Code of Civil Procedure, 1908¹⁵, for the following matters:–
 - (a) discovery and inspection;

¹⁵V of 1908.

- (b) enforcing the attendance of witnesses and requiring the deposit of their expenses;
- (c) compelling the production of documents;
- (d) examining witnesses on oath and receiving other evidence;
- (e) granting adjournments;
- (f) reception of evidence taken on affidavit; and
- (g) issuing commissions for the examination of witnesses.
- (2) The Committee, or the Tribunal, may summon and examine, of its own accord, any person whose evidence appears to be material in any proceedings and it shall be deemed to be a Civil Court within the meaning of sections 480 and 482 of the Code of Criminal Procedure, 1898¹⁶.
- (3) The provisions of the Evidence Act, 1872¹⁷ shall be deemed to apply, so far as may be, to all proceedings before the Committee and the Tribunal.
- **17. Government to provide funds for compensation.**The Government shall place at the disposal of the Committee such funds as may be necessary for the payment of compensation under section 8 and for the proper management of the graveyard.
- **18.** Contribution by local bodies.— The Government may require any local authority to pay such annual contributions to the Committee, for the maintenance of the graveyard, as may be fixed from time to time.
- **19. Rules.–** (1) The Government may make rules for the purposes of carrying into effect the provisions of this Act.
- (2) In particular and without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely:—
 - (a) the regulation of the procedure and conduct of business by the Committee and the Tribunal:
 - (b) the constitution of the Committee, its powers and functions, the term of office of members and the resignation and removal of members and the appointment of the Chairman and Vice-Chairman of the Committee;
 - (c) the employment of staff by the Committee and their conditions of service;
 - (d) the manner in which the funds required by the Committee shall be raised and spent;
 - (e) the maintenance of accounts by the Committee and an audit thereof;
 - (f) the manner in which schemes under section 15 shall be framed; and
 - (g) the manner in which the Government shall control and supervise the activities of the Committee.

¹⁶V of 1898.

¹⁷I of 1872, repealed by Qanoon-e-Shahadat Ordinance, 1984.

- **20. Penalties.**–Any person who, after the extension of all or any of the provisions of this Act, to a graveyard:–
 - (a) makes an encroachment or erects any building in an unauthorised manner in any part of the area of the graveyard;
 - (b) puts any land or property within the limits of the graveyard to any use not in conformity with this Act, or any rules or a scheme thereunder;
 - (c) damages any land or property included in the area of the graveyard; or
 - (d) commits a breach of any of the provisions of this Act, or the rules or a scheme framed thereunder; shall, on conviction by a Magistrate, be punished with imprisonment of either description for a term which may extend to three months, or with fine which may extend to one thousand rupees, or with both.
- **21.** Cognizance of offences under the Act.—No Court shall take cognizance of an offence under this Act, except on the complaint of a person authorised by the Government in this behalf.
- **22. Dissolution of Committee.**—The Government may, at any time, dissolve the Committee, and transfer its assets and liabilities and entrust its functions and powers to a local authority.